Risk-Limiting Audits (RLA)



Neal McBurnett For the Colorado Legislative Audit Committee 2020-12-15

Overview

- •Colorado is a leader in election integrity
- •Achieved via multi-partisan collaboration!
- •Elections are increasingly complicated
- •Need for Evidence-Based Elections
- •Risk-Limiting Audits
- •How RLA Works in CO The Basics
- •Web Resources

Evidence-Based Elections

- •We shouldn't blindly trust computer-based voting systems, e.g. relying just on certification
- •We should audit and certify each contest in each election => Evidence-Based Elections
- •Risk-Limiting Audits (RLAs) check the tabulation of a set of voter-verifiable paper ballots
- •RLAs should be used in conjunction with other audits (**ballot reconciliation**, **signature verification**, **chain-of-custody**, etc.) to support Evidence-Based Elections

Why Audits are Important

Machine interpretations of ballots are recorded in a Cast Vote Record, but machines can fail, and also might misinterpret ballots marked by humans.
Routine audit in Palm Beach County, FL in 2012 revealed two city council contests were certified with the wrong outcomes. See also RI, etc.
We want statistical evidence of correct election outcomes, or ability to correct errors.

Risk-Limiting Audits are Efficient

- •Traditional tabulation audits usually either —require more work than necessary to confirm an outcome, or
 - -yield too little information to be conclusive.
 - –An RLA uses statistics to check voted ballots until it has strong evidence that election outcome is correct according to the evidence provided to them. Then the audit can stop. Efficient!

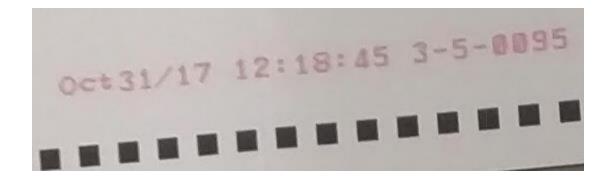


A Ballot Selected for Audit

1
1
1
1
1
T
125
- A.

Ballot Identification

Imprinted ID showing a ballot was scanned on October 31st at 12:18:45 and positively identified as ballot card "**3-5-0095**": scanner 3, batch 5, 95th card



Status of RLA in CO: Successes

- •Efficiently-auditable tabulation
- •All contests subject to audit (but not reviewed)
- •Open Source Software developed for ballotlevel RLAs
- •Publicly verifiable random selection
- •Officials could check risk measurements

Status of RLA in CO: Remaining work

•Publish data to be audited before rolling dice.

•End SOS (especially as a candidate) from responsibility to choose audited contests

 Target the most interesting, closest contests, to a larger risk limit if necessary, and target all remaining contests with a reasonable estimated workload

•Share results for opportunistic audits. Allow public RLA oversight (publish CVRs, rla_export data, images)

- Requires addressing anonymity issues better

•Handle non-voter-verifiable ballots properly (e.g., received by email)

RLAs in Other States

- •Auditing more challenging in most states: in-person scanners require randomization of CVRs => can't match with paper ballots
- •Require Batch Comparison or Ballot-Polling audits
- •New Arlo software, in Python
- •*Minerva* math for more efficient Ballot-Polling audits from Professor Poorvi Vora and team (my day job....)

RLA Laws, Pilots Spreading

•RLAs now required by law in CO, RI, GA, NM, NV, CA (for some equipment)
•Pilots done in IN, VA, MI, NJ, RI, VA, PA, OH, GA and more

Website Resources (1 of 2 pages)

•CO Risk-Limiting Audit Project (CORLA): http://bcn.boulder.co.us/~neal/elections/corla/

•CO Secretary of State Audit Center: <u>http://www.sos.state.co.us/pubs/elections/auditCenter.html</u>

Public RLA Oversight Protocol:
 http://bcn.boulder.co.us/~neal/elections/PublicRLAOversightProtocol.pdf

•A Gentle Introduction to Risk-Limiting Audits https://www.stat.berkeley.edu/~stark/Preprints/gentle12.pdf

Website Resources (2 of 2 pages)

Principles and Best Practices for Post Election Tabulation Audits

 <u>https://verifiedvoting.org/publication/principles-and-best-practices-for-post-</u> <u>election-tabulation-audits/</u>

•Harvie Branscomb's Election Quality website: http://electionquality.com/

•This presentation:

http://bcn.boulder.co.us/~neal/talks/neal-mcburnett-legislativeaudit-committee-testimony.pdf